RESOLUTIONS for PRO-LIFE CITIES & COUNTIES

TOOLKIT



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ARKANSAS PRO-LIFE RESOLUTIONS

Cities, Towns, and Counties Standing for Human Life

SAVING THE UNBORN PROTECTING THE ELDERLY CARING FOR THE DISABLED

Passing city or county resolutions to protect the dignity and humanity of human life one community at a time.

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Dear Pro-life Friends,

In 2021 the Arkansas General Assembly passed Act 392 which affirms the right of municipalities to pass resolutions declaring themselves to be pro-life. The law was sponsored by Rep. Kendon Underwood (R – Cave Springs) and Sen. Gary Stubblefield (R – Branch). As far as we know, this is the first law of its kind in the nation.

Cities and counties have always had the legal right to pass resolutions, including resolutions for or against abortion. Act 392 makes this clearer. Act 392 outlines model language for a pro-life resolution that lawmakers and legal experts believe will avoid any legal issues.

Cities or counties in some parts of the country have passed city or county ordinances against abortion. Some have criminal penalties. Unfortunately, such ordinances have been stopped by the courts. That is why Act 392 steers communities in the direction of passing a non-binding resolution. As far as we can tell, <u>no pro-life</u> resolution has been challenged in court anywhere in the nation.

The resolution wording found in Act 392 is not the only wording that could be used in a resolution. As it was before the passage of Act 392, local governments are still free to propose any wording for a resolution they choose. However, improper wording could create unnecessary opposition or cause the resolution to be tied up in court. That is why we recommend using the model language found in Act 392 (Included in this toolkit).

It is important for citizens in communities where a pro-life resolution passes to know that the passage of the resolution is not the end goal. Passage of a resolution is a vital first step. After the resolution passes, communities can use it as a starting point for ongoing ways to celebrate and promote their pro-life status. Act 392 contains a list of suggested ways communities can promote their pro-life status. Signs along highways leading into the city, banners on public property, official days of remembrance, marches for life, life-chains, or campaigns like 40 Days for Life can all be a part of the overall effort to change hearts and minds.

Passing a pro-life resolution should mean more than being against abortion. It should instill respect for the dignity of all human life, including the disabled and the elderly. As we promote the dignity of all human life, we decrease the demand for abortion and assisted suicide, and we raise the level of care for the disabled and elderly.

We look forward to a day when a patchwork of pro-life communities fills the entire state of Arkansas. We look forward to a day when abortion is irrelevant and any disregard for the elderly and disabled is no longer tolerated. When your community declares itself to be pro-life, you are doing so much more than putting words on paper. You are taking a stand for righteousness and proclaiming now and to generations yet unborn that your community stands for everyone's God-given right to life.

May God richly bless your pro-life efforts!

Sincerely,

Jerry Cox President

Introduction

This toolkit is designed to assist anyone who is interested in securing passage of a pro-life resolution in any Arkansas municipality. This toolkit contains more information and suggestions than most people will need. In some communities these resolutions will pass easily with little debate or opposition. In other communities debate may be heated and the process may be difficult. This toolkit is primarily designed to help citizens in communities where a pro-life resolution is likely to have a more difficult time passing. However, anyone interested in passing a pro-life resolution should find this toolkit helpful.



GENERAL INFORMATION



General Information

WHAT IS A PRO-LIFE RESOLUTION?

From time to time state legislatures, local school boards, county quorum courts, city councils, or other elected bodies pass resolutions to make a statement about a particular issue. A resolution is often used to express approval or disapproval of something that the elected body cannot legally vote on, such as a matter being handled by another jurisdiction, protected by a constitution, or covered by a court ruling. A resolution is a formal way of expressing an opinion or stance that is usually for or against an issue. Sometimes resolutions serve as a call for some other elected person or body to take a particular action. Most resolutions are non-binding which means that they cannot become law and they do not require anyone to take any action. A non-binding resolution cannot be enforced nor does it require anyone to do anything. A pro-life resolution is a statement made by a local elected body that affirms the dignity of human life. There are no laws prohibiting elected bodies from passing resolutions.

HISTORY AND STATUS OF PRO-LIFE RESOLUTIONS AND ORDINANCES

In 2019, Waskom, Texas became the first city in the nation to declare itself to be pro-life. Since then, over 40 cities and a few counties across the nation have passed ordinances or resolutions to protect the unborn and to affirm the dignity of human life.

These proposals differ from city to city. Some are city or county ordinances that ban abortion. Others are resolutions that affirm the dignity of human life. Some establish sanctuary cities for the unborn. Others designate safe cities. The ones banning abortion have not fared as well in court as the ones passing resolutions.

Seven cities in Texas passed ordinances that criminalized abortion. Planned Parenthood dropped a lawsuit against those cities when they agreed to modify their ordinances. In referenda, Santa Rosa County, Florida and Lubbock, Texas passed ordinances prohibiting abortion.

So far cities or counties in Arkansas, Texas, Mississippi, Nebraska, Utah, Florida and Illinois have designated themselves to be pro-life. Texas has a number of these cities and Mississippi has numerous "safe cities for the preborn." In August of 2019, Springdale became the first city in Arkansas to declare itself pro-life. In July of 2021, Washington County became the first county in Arkansas to declare itself pro-life.

REASONS FOR ACT 392

The Arkansas Legislature passed Act 392 in 2021. This law affirms a right that cities, counties, and other municipalities already have. Act 392 affirms the right of cities to pass a pro-life resolution. In addition, the law contains model language for communities to use in drafting their own resolution. Lawmakers and legal experts have reviewed the language and they believe it will avoid lawsuits.

Act 392 is necessary, because court cases involving abortion have caused some policymakers to assume that no measures that deal with abortions can be upheld by the courts. Those assumptions are untrue. Arkansas and many other states have enacted scores of laws pertaining to abortion, and the courts have upheld them. Resolutions pertaining to abortion have been passed in places around the country with no legal issues. As far as we know, no pro-life resolution anywhere in the country has been challenged.

On a deeper level, the reason for Act 392 is to prompt communities to take a public stand for the dignity of human life. In doing so, citizens across Arkansas will come to understand that they can respect the dignity of human life by standing up for the unborn and by upholding the dignity of every life until the moment of natural death.

As the dignity of human life is honored, our communities will reap the blessings that righteousness brings. As communities across Arkansas declare their pro-life stance, our state will continue to lead our nation in reducing the demand for abortion and in respecting the disabled and the elderly. A resolution follows the excellent laws that the state legislature has passed in Arkansas and it also gives legislators backup and support from their district.

WHY PASS A PRO-LIFE RESOLUTION?

Because the U.S. Supreme Court has overturned *Roe v. Wade*, pro-life resolutions are more important now than ever. Instead of the court making abortion policies, voters get to decide. Pro-life resolutions are one way communities can establish a position on abortion.

Cities or counties should pass pro-life resolutions because the hearts and minds of their citizens need to change. Too many people still believe abortion is the only solution to an unplanned pregnancy. Too many people are beginning to think that assisted suicide is the only way for a person to have dignity in their final days.

Many current office-holders have campaigned on their pro-life stand. Voters who support those elected officials because they are pro-life expect those elected officials to support pro-life policies. By passing a pro-life resolution, elected officials who are pro-life can keep that promise to voters and to their own conscience.

When citizens see their leaders take a stand for the dignity of human life many of those citizens will follow. No community wants to be named among those who saw wrong and failed to right it, who saw injustice and failed to stand against it, or who saw death and failed to stop it.

History tells us that there are blessings that follow righteousness. Put simply, cities and counties should pass pro-life resolutions because it is the right thing to do.

WRITING & IMPLEMENTING A PRO-LIFE RESOLUTION



Writing and Implementing a Pro-Life Resolution

RESOLUTION WORDING

- 1. It is the policy of a municipality to promote and protect the dignity and humanity of all persons at all stages of life from conception until natural death.
- 2. That the municipality is to be known as a "Pro-Life City."
- 3. Whereas:
 - a. The Declaration of Independence declares that all men are created equal, and that they are endowed by their Creator with certain unalienable rights, including the right to life;
 - b. Arkansas Constitution, Amendment 68, states that the policy of the state is to protect the life of every unborn child from conception until birth;
 - c. It is the duty of state and local government to protect the unalienable right to life of every person within each respective jurisdiction.
 - d. The United States Supreme Court found in *Poelker v. Doe*, that the United States Constitution does not prohibit a municipality using democratic processes from expressing a preference for childbirth rather than abortion.

WHAT CAN BE DONE AFTER THE PASSAGE OF A PRO-LIFE RESOLUTION?

- 1. Placing signs along roads or highways entering the city or county.
- 2. Making the pro-life status a part of a city or county public relations effort.
- 3. Placing signs or banners on city or county property.
- 4. Placing a slogan or notation on municipal utility bills or other communications.
- 5. Distributing signs for businesses or individuals to voluntarily display.
- 6. Promoting it at festivals, parades or other public events.
- 7. Urging city or county employees to promote the pro-life status.
- 8. Placing a pro-life slogan on publicly owned vehicles.
- 9. Declaring pro-life observances.
- 10. Encouraging places of worship to promote the sanctity of human life.
- 11. Encouraging schools, and civic clubs to promote the dignity of human life.
- 12. Erecting monuments or other memorials to the lives lost to abortion.
- 13. Establishing a cemetery or other place for the dignified burial of the unborn.
- 14. Using public service announcements to promote the city or county pro-life status.
- 15. Placing copies of resolution in all government offices.
- 16. Promoting Safe Haven Baby Boxes.
- 17. Sending a copy of the resolution to pregnancy resource centers.

HOW TO PASS A PRO-LIFE RESOLUTION



How to Pass a Pro-Life Resolution

LEADERSHIP

Every campaign needs a leader. Here are some qualities and characteristics to consider.

Not Good

- 1. A person who is already polarizing in the community who will automatically garner opposition for whatever they propose.
- 2. A person who is self-serving and wants attention for themselves more than they want to pass the measure and get people to work together.
- 3. A person who is so opinionated that they don't listen to others or work well with others.
- 4. A person whose reputation in the community is tarnished.
- 5. A person who tries to do it all.

Good

- 1. A person who is passionate about passing the resolution.
- 2. A person who is of strong character and faith.
- 3. A person who can organize an effort, get others involved, and delegate responsibilities.
- 4. A person who has had experience leading successful campaigns or volunteer efforts in the community.
- 5. A person who is respected and well known by many people in the community.
- 6. A person who can form a core leadership team.

There is nothing wrong with an individual deciding on their own to lead the effort to pass a resolution. Anyone who decides on their own to lead the effort should form a leadership team of about 5–7 other people who can help with all aspects of the effort, and keep the leader from making poor decisions, missing opportunities, or responding inappropriately. The leader may choose to share leadership responsibilities with others, but most of the time there needs to be only one leader.

Once a leader and leadership team are established, that team can start sharing the vision for passing a resolution and developing a local network of people who can help. Here are some likely sources of help:

- 1. Pastors and church leaders
- 2. Existing community leaders or elected officials
- 3. Pregnancy center staff or board
- 4. Existing pro-life groups such as the Life Chain, 40 Days for Life, or local Right to Life Chapters
- 5. Other like-minded groups such as Bible studies, Sunday School classes, prayer groups, or youth groups
- 6. Christian schools

As supporters come on board it will be important to keep a list or database of the people who can be called upon when it is time for a hearing or a vote.

EDUCATION

The leader and leadership team should be thoroughly educated about every word in the resolution. They should be prepared to answer any question posed by the opposition, the media, or any elected official. If they don't know the answer, they should be quick to find the answer or provide someone who can answer the question.

Do not assume that the elected official who has agreed to introduce the resolution will take the time to learn all that is necessary to make a clear and convincing case for passage of the resolution. Instead, the leader and the leadership team should be the most educated and informed people about the resolution, or they should bring in people who are thoroughly informed who can persuade those who will be voting on the resolution.

RULES FOR PASSAGE

In most cases, only an elected official member of the city council, city board, or county quorum court can introduce a resolution for a vote. Every elected body has its own rules for introducing and passing resolutions, ordinances, and other policies. The elected official who has agreed to introduce the resolution should know the rules. In some cases the elected official may be newly elected or may not know the process very well. That is why it is good for the leader and the leadership team to know the rules for how and when the resolution will be debated and how and when the vote will be taken. There should be experienced people in your community who can help you understand the rules and the process.

SPONSOR

Choices may be limited to whichever elected official is willing to get the resolution drafted and introduced. However, if you have a choice, try to avoid anyone who is likely to garner opposition simply because they are the one proposing the resolution. If you can get the mayor or county judge to persuade an elected official, that is good.

You will probably need to educate your sponsor about the resolution. Some elected officials who introduce a pro-life resolution will be very diligent to learn all about the resolution. Others won't. Some elected officials may not understand the need to be knowledgeable about the issues surrounding the passage of a pro-life resolution. By using the information in this toolkit, you should be able to adequately prepare the elected official who plans to introduce the resolution. The information in this toolkit can be copied and used as appropriate. For a condensed version of the toolkit, make copies of pages 45–60 for the sponsor of the resolution.

COMMUNICATING WITH ELECTED OFFICIALS

As you consider the attitude of the elected officials who will vote on the resolution, you may want to divide them into three categories.

- I. Those who will likely vote for it
- 2. Those who are likely to vote against it
- 3. Those who are in between



It is wise to visit individually with each member who you believe is likely to vote for the resolution, provide them with information and try to be certain that they plan to vote for the resolution. Give them talking points in case they want to speak for the resolution or ask relevant questions during the hearing.

Then focus on the ones who may be undecided. After visiting with them and providing information, you may or may not want to visit with the ones you believe will be against the measure. You may be in a situation where you must have their vote in order to pass the measure.

As you communicate with elected officials, you may want to get other people who have influence with the elected official to be the one to contact them. You may want to have multiple people visit with the elected official.

If an elected official seems reluctant to support the resolution, and you really need their vote, you can always launch a phone and email campaign to have scores of people in the community contact the elected official to encourage them to support the resolution. Family Council has a Rapid Response Network that can be activated in your community to attend meetings, encourage local officials, or assist with promoting the resolution.

Here are some guidelines for persuading elected officials to vote for the pro-life resolution.

- 1. Never threaten to vote the person out of office or run someone against them.
- 2. Never be rude or get into an argument.
- 3. Never criticize them on social media.
- 4. Never make the issues personal or make fun of them.
- 5. Be very careful about what you put in writing or post on social media.
- 6. Always thank them for listening to you.
- 7. Always leave the door open for further discussion.
- 8. Always be nice.
- 9. Try to visit face to face.
- 10. Always be prepared and ready to discuss the issue.
- 11. Leave the elected official a page or two to read.
- 12. Don't send an annoying or obnoxious person to persuade an elected official.

COUNTING YOUR VOTES

Based on conversations with elected officials, you should be able to predict how many votes the resolution will receive. If it becomes apparent that you do not have enough votes it may be wise to delay the vote or stop your efforts until the makeup of the group changes or more people can be persuaded.

OPPOSITION

You are likely to encounter people who disagree with the pro-life resolution. Some may be elected officials and others may be regular citizens. Remember to always focus on the issue, not the person who disagrees with you. Talk about the merits of the issue, not the personality of the one who disagrees with you. Never take part in an argument with anyone who disagrees with the resolution. If anyone who disagrees with the resolution tries to argue with you or if they say bad things to you or about you, you will do well to simply ignore them. Walking away from a confrontation is almost always the right thing to do. Try to get as many pro-life people to attend the meeting as possible. Have them get to the meeting early to fill up the seats. Be sure that everyone remains respectful of the process.

TIMING

If elected officials are already tired and angry with one another, you may want to wait about introducing the resolution or bringing it to a vote. If some of your votes are not at the meeting, you may want to wait. The elected official who has agreed to introduce the resolution should be able to determine the proper time to bring it up.

ATTEMPTS TO WEAKEN OR CHANGE THE RESOLUTION

The wording approved by the Arkansas Legislature in Act 392 should need no changes. Watch for opponents who want to weaken the resolution to the point that it fails to take a pro-life stand. Watch for well-meaning pro-lifers who want to make the resolution stronger. While we all might prefer stronger language, this may make the resolution more difficult to pass or it could prompt a lawsuit against the resolution.

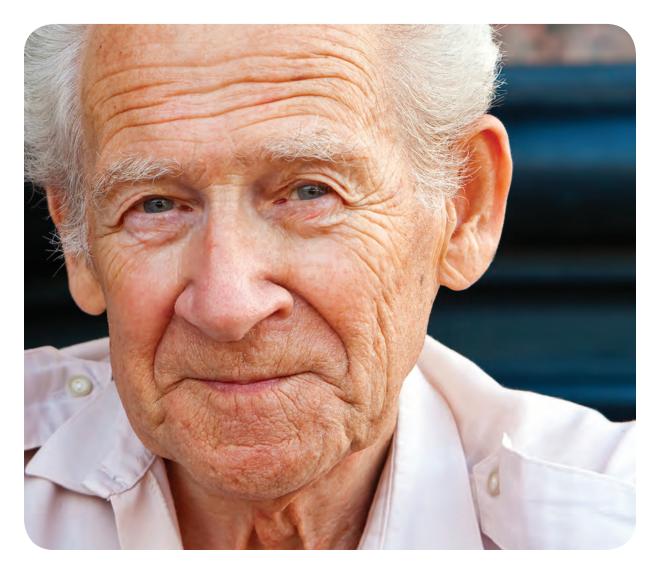
TESTIMONY

When there is a public hearing to discuss the resolution, the leadership team and the elected official will want to manage who speaks in favor of the resolution. We all want to be polite, but it is unwise to have someone from outside the team to testify and make the elected officials angry or misinformed. Sign up your best presenters as soon as you can. Put your best ones first, because you never know when discussions may be halted by a motion to end or limit debate. Testimony should be brief, about five minutes for each person, and then be open for questions if any of the elected officials have any. It is good to have supporters arrive early at the hearing location so they can claim the prime seats and maybe fill the room before opponents arrive. Anyone who understands the resolution can be an "expert" and their testimony can be very effective. It is usually good to have a person who has credentials to speak. Examples would be respected lawyers, doctors, educators, ministers, or community leaders. However, this does not mean that an average citizen cannot provide very effective testimony.

PRINCIPLED PERSUASION

Your goal should be to win the hearts and minds of people. Your arguments should be based on sound principles, and they should be persuasive. For people of faith, this may include giving secular-minded people some secular reasons for upholding a biblical principle. In some circles a secular argument will gain more support than quoting the Bible.

It is much more difficult to make a person vote right than it is to persuade them to vote right. You may have to persuade some people a little at a time.



YOUR MESSAGE



Your Message

MEDIA INTERVIEWS

We won't attempt to go into all that people need to know in conducting media interviews. The media can help or hurt your efforts. Here are some suggestions.

- I. You don't have to consent to a media interview just because you are the one they ask.
- 2. Your group should have one or two people who are designated to be interviewed by the media.
 - They should be knowledgeable about the resolution.
- 3. Your group should decide ahead of time what your public message is going to be and how you plan to say it.
- 4. When preparing for a media interview, it is good to have two or three short soundbites (about 10–15 seconds each). It is ok to repeat those soundbites.
- 5. Stay on the issue. Don't let the media get you to start talking about issues not related to the resolution.
- 6. You don't have to directly answer every question the media asks.
- 7. Don't be compelled to keep talking once you have answered the question. Be quiet and wait for the next question.
- 8. Unless you are experienced at debate, don't participate in any public debates.
- 9. If you are near a microphone, assume it is on and whatever you say is being broadcasted or recorded.

EARNED MEDIA

Earned media is simple, free media coverage of something going on. This can be a good way to promote an event or in this case an issue. You may not have funds to buy ads on TV, radio, or in the paper, but a news story is just as good or better. Consider it free advertising for what you are doing.

At times you may want to be interviewed for the local newspaper or online news outlet or on TV or radio. If you believe that having the general public know about the resolution will help it pass, you may want to go out of your way to contact the media and let them know about the resolution. If you believe having the general public know about the resolution might bring out more opposition, you may want to avoid the publicity.

If you want to be in the news, don't assume that anyone in the media will know about the resolution. It is appropriate to invite reporters to public meetings or events you may be attending. You may want to approach a local radio station to see if they will interview you. Providing members of the media with printed material is a good way to help them be informed.

It is good to have a list of emails and phone numbers for all the news outlets in your area and possibly the names of individuals who write or report news.



SOCIAL MEDIA

You can reach lots of people for free using social media. It is good to have someone in your group who knows how to use social media. Below are some suggestions for how you can use social media to promote the resolution and encourage people to ask elected officials to support it.

Facebook

Form a Facebook group and invite others to participate. If existing groups you are working with already have a presence on Facebook, consider leveraging their social network as well.

Email

Maintain a list of names and email addresses of those who are helping you pass the resolution. Use it to share important announcements and information.

Instagram

Consider using Instagram to share photos and information regarding public meetings, events, or demonstrations.

Twitter

Consider using Twitter to share news stories, links, and information regarding the effort to pass the resolution.

Advertising

Social media platforms make it very easy to purchase advertising that has the potential to reach a large audience, but beware that if you or your group pays for advertisements supporting the resolution, you or your group may have to file paperwork with the State of Arkansas regarding your organization and the advertisements that you purchased.

FINDING HELP



Finding Help

HELP FROM ARKANSAS ORGANIZATIONS

Pro-life organizations based in Arkansas may be able to help you pass the resolution by:

- 1. Providing expert testimony in a hearing
- 2. Providing educational material
- 3. Connecting you with their supporters in your area
- 4. Contacting their list of people and encouraging them to contact elected officials in your area
- 5. Providing advice regarding your strategy for passing the resolution
- 6. Providing advice regarding dealing with the media
- 7. Providing answers to difficult questions posed by people in your community

Here are some of the organizations you may want to contact:

Family Council

414 South Pulaski St., Suite 2 Little Rock, AR 72201 (501) 375-7000 Info@FamilyCouncil.org

Arkansas Right to Life

PO Box 1697 Little Rock AR 72203 (501) 663-4237



For more information, scan the QR Code.

LOCAL ALLIES

As you work for passage of the resolution, you may want to enlist the help of others in your community. You won't find all of these groups in your community, and not all of the ones there will be interested in helping you. However, if you ask you, are likely to find individuals and groups that will help. Here are some possibilities.

1. Faith-based

- a. Pastors and churches
- b. Faith-based ministries
- c. Local ministerial alliance
- d. Church youth ministries
- e. Bible studies
- f. Sunday School Classes
- g. Prayer groups
- 2. Local clubs and organizations
 - a. Civic clubs

- 3. Local pro-life groups
 - a. Pregnancy centers
 - b. Local Chapters of Arkansas Right to Life
 - c. Life Chain organizers
 - d. 40 Days for life organizers
 - e. Abortion recovery ministries
 - f. Adoption and foster care organizations
- 4. Statewide organizations
 - a. Arkansas Right to Life
 - b. Family Council
 - c. An American Speaks
 - d. Arkansas Faith and Ethics Council
- 5. Political
 - a. Members of the Arkansas Legislature
 - b. Local political organizations
 - c. TEA parties
- 6. Schools
 - a. Christian clubs at the public school
 - b. Home school support groups
 - c. Private schools
 - d. Christian Schools
- 7. Others
 - a. Retired citizens
 - b. Local doctors or nurses
 - c. Community and business leaders
 - d. Educators
 - e. Lawyers



QUESTIONS & ANSWERS

Note: Use this material to prepare yourself for explaining the resolution to others.



Questions & Answers

GENERAL QUESTIONS

1. Question: Since the resolution's recommended wording outlined in Act 392 says that it is the duty of state and local government to protect the unalienable right to life of every person within each respective jurisdiction, can this be interpreted to be a resolution against the death penalty?

Answer: No. This resolution does not take a position on the death penalty. This resolution is about respecting the dignity of the lives of unborn children, the disabled, and the elderly. Thomas Jefferson who referenced the unalienable right to life, liberty and the pursuit of happiness in the Declaration of Independence supported the death penalty. Anyone who argues that this resolution is anti-death penalty must also successfully argue that the Declaration of Independence is against the death penalty.

Answer: This resolution does not support or oppose the death penalty. Whether or not one supports or opposes the death penalty, our society seeks to protect the dignity and humanity of people under sentence of death. This is one of the reasons prisoners are not tortured or subjected to cruel or deliberately humiliating forms of punishment or death.

2. Question: Can a local citizen introduce a resolution before a city council or county quorum court?

Answer: Only those who have been elected to these bodies can introduce a resolution, unless local citizens choose to go through the difficult process of circulating a petition and placing the issue on the ballot at a local election.

3. Question: Who can write or draft a pro-life resolution?

Answer: Anyone can write or draft language for a pro-life resolution. We suggest that recommended language outlined in Act 392 be used. No matter which language is used, a member of the city council or county quorum court will need to have the city or county attorney approve the language and formatting before the resolution is introduced. We suggest giving the recommended language found in Act 392 to a member of the city council or county quorum court so they can have the city or county attorney get it properly drafted (see pages 55 and 56).

4. Question: What if the group supporting the resolution cannot agree on which language to use?

Answer: The elected official who has agreed to sponsor the resolution may be able to help you decide. After all, it will be the elected official—not the citizens who promote it—who will have their name and reputation on the line.

5. Question: What if we try and fail?

Answer: Failing without there ever being a vote taken is not that bad. However, having your resolution defeated in a vote is harder to overcome. You may have to work extra hard to persuade elected officials or you may have to wait for different people to get elected.

6. Question: Since this is a political activity, can churches or other non-profit organizations get involved?

Answer: Yes. Churches can be fully involved because this is an "issue" campaign. A pastor can support the resolution either in his personal capacity or as the pastor of the church. This is how churches have, over the years, opposed the expansion of gambling or alcohol. If they spend church funds the amount spent needs to stay below 5% of their annual income. If a church spends \$400 or more in a calendar quarter supporting a resolution, the church may need to file paperwork with the Secretary of State. Anyone concerned about this can contact the Secretary of State's office in Little Rock or call Family Council at (501) 375-7000.

7. Question: Since local citizens may be "lobbying" a city council or county quorum court, do they have to register as lobbyists with the Arkansas Ethics Commission or Secretary of State?

Answer: No. Local citizens who are talking to elected officials and urging others to do the same don't have to register. If a local group is formed to lobby city or county government and the groups spends \$400 or more in a calendar quarter the group needs to register with the Secretary of State. Anyone concerned about this can contact the Secretary of State's office in Little Rock or call Family Council at (501) 375-7000.

8. Question: Can't we just quickly and quietly have someone introduce the resolution in a meeting of the city council or county quorum court and pass it without making this a big deal?

Answer: Yes. This depends entirely on the community and the makeup of the local city council or quorum court. If the mayor, county judge or most of the voting members support the measure it will be up to them to decide how public they want to be with the passage of the resolution. Do not assume that there will be no opposition to the passage of the pro-life resolution. Be prepared to deal with opposition.

9. Question: Is it legal for a city or county to pass a pro-life resolution?

Answer: Yes. It has always been legal for cities or counties to pass resolutions declaring or supporting whatever they choose. As long as these resolutions do not carry penalties for their violation or require anyone to do anything, they are legal.

10. Question: Is this a city or county ordinance that makes abortion illegal or carries the force of law?

Answer: No. This is a non-binding resolution that does not require anything. It makes a statement.

11. Question: Why not pass a city or county ordinance banning abortion?

Answer: Cities where pro-life ordinances have been enacted have had trouble in court. At this time, it is unlikely that any city or county ordinance that restricts abortion would withstand a court challenge.

12. Question: Will the passage of this resolution result in a lawsuit?

Answer: No. This is extremely unlikely. As far as anyone can tell, no pro-life resolution has been challenged in court, let alone struck down.

13. Question: Do we have to use any particular wording for our resolution?

Answer: No. Cities and counties are free to create their own wording. The Arkansas legislature approved the suggested resolution wording found in Act 392. This wording has been vetted by legal experts as well. Cities or counties would be on safer ground to use the wording outlined in Act 392 (see pages 55 and 56).

14. Question: What difference will the passage of this resolution make?

Answer: Resolutions are a good way for cities or counties to make a statement about what they support or oppose. In doing so, they provide guidance to the rest of the community regarding an important social or moral issue. Resolutions also contribute to creating a culture of life in our state.

QUESTIONS OPPONENTS MAY ASK

1. Question: Aren't you just using our city or county as a platform to advance a pro-life political agenda?

Answer: Political agendas to raise or lower taxes as well as scores of other ideas are mostly what local governments discuss and vote on. There is nothing inappropriate in asking a city or county government to vote on an issue that citizens believe is important.

2. Question: Why should our city or county go through an unnecessary conflict that creates division?

Answer: City or county elected officials should be ready and willing to discuss and vote on any issue that citizens believe is important. Much of the time, really important issues do cause conflict and sometimes division.

3. Question: Aren't there more important issues?

Answer: Whether passing a pro-life resolution is important enough to vote on is up to the elected leaders. Reasonable people often disagree on what is important. Most local government leaders have time to deal with a number of issues.

4. Question: Doesn't this resolution violate the constitutionally protected right to an abortion?

Answer: No. This resolution does not prevent anyone from obtaining an abortion.

5. Question: Isn't this resolution unnecessary?

Answer: No. Now that *Roe v. Wade* and *Planned Parenthood v. Casey* have been overturned, it is now up to local governments to decide what to do about abortion. The dignity of human life is at the core of our civilization. Throughout history it has been necessary for good people to stand up and protect the dignity of human life. This resolution does just that.

6. Question: Haven't pro-life sanctuary cities in Texas and elsewhere been sued?

Answer: Some have, but this happened before *Roe v. Wade* was overturned. Their measures were ordinances that banned abortions inside the city limits. Some instituted criminal penalties. Some cities in Texas rewrote their measures to prevent further legal action. This Arkansas pro-life resolution does not ban abortion or contain any unconstitutional language.

7. Question: Doesn't this stigmatize abortion providers and patients?

Answer: No. Expressing a preference for defending the dignity of human life is at the core of our humanity. This resolution doesn't even mention abortion providers or women who have had an abortion.

8. Question: Is this part of an effort to ban all abortions?

Answer: No. This resolution doesn't ban anything. Instead it affirms the dignity of human life. Instead of banning abortions, it seeks to make abortion or euthanasia unacceptable.

9. Question: Doesn't this resolution shame and manipulate women?

Answer: There is nothing shameful about affirming the dignity of all human life.

10. Question: Since a large number of citizens may disagree with this resolution, why should it be passed?

Answer: Large numbers of citizens support or oppose all kinds of issues and measures at the city or county level. This is why after a vote is taken one side wins or loses and the outcome is settled.

11. Question: Won't this hurt a city or county's ability to attract businesses, industry, or new residents?

Answer: No. There is no evidence from anywhere in the nation that pro-life resolutions have hurt the economy of any place or caused people to avoid living there.

12. Question: Doesn't this resolution make a city or county appear backward, regressive, out of step, or outdated?

Answer: Affirming the dignity of human life never goes out of style. If it ever does, we hope good people in good communities will continue to stand for what is right.

13. Question: Can't cities use zoning laws and land-use codes to shutter or restrict abortion clinics?

Answer: They might be able to do this with a separate city zoning ordinance. This resolution has nothing to do with zoning or land use. It is a non-binding resolution.

14. Question: Aren't these resolutions being passed across the nation just to confuse and intimidate those seeking abortions?

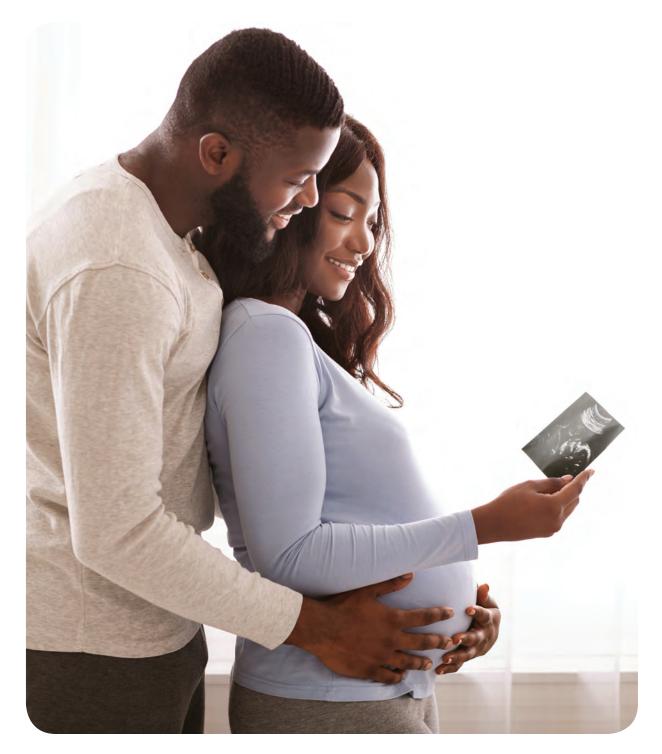
Answer: There is nothing confusing about being pro-life. Arkansas has only two abortion providers in the entire state. Both of Arkansas' abortion providers are in Little Rock. There is nothing intimidating about passing a pro-life resolution in a community where there are no abortion providers.

15. Question: If these resolutions are not actually banning abortion facilities or preventing the dispensing of abortifacients, then isn't it just virtue signaling?

Answer: Most people believe virtue is good. In fact according to the Arkansas Constitution intelligence and virtue are the reasons we have public education. Communities should be proud to proclaim their honorable, moral, and upright status. If they do so, maybe some of their citizens will live up to those standards.

16. Question: Since there are only two abortion facilities in the entire state of Arkansas why should a community where no abortions are performed pass a pro-life resolution?

Answer: People in every county in Arkansas drive to Little Rock or go out of state for abortions every year. Maybe these resolutions will cause them to stop and think before making a serious mistake. In addition, these resolutions are not just about abortion. They are about respecting the lives of the elderly and the disabled as well.



RESPONDING TO RIDICULOUS QUESTIONS OR STATEMENTS

1. Question: Why is there no abortion exception for rape or incest in the resolution?

Answer: This resolution has nothing to do with who can get an abortion.

2. Question: Isn't this an unnecessary interference in people's healthcare?

Answer: This resolution does not affect healthcare of any kind.

3. Question: Does this resolution apply to city or county employees?

Answer: No. This resolution does not require anyone to do anything.

4. Question: Will the resolution affect the ability of anyone to get an abortion or have access to contraceptives?

Answer: No.

5. Statement: This resolution is too vague.

Answer: This resolution is as specific as it needs to be. Since resolutions are non-binding and nonenforceable they don't have to be as specific in wording as an ordinance or a state law.

6. Statement: This resolution is ambiguous and leaves too many unanswered questions.

Answer: This resolution is as clear as it needs to be. Resolutions are more general in nature since they are not binding or enforceable.

7. Statement: Shouldn't abortion remain a personal choice left up to the woman?

Answer: This resolution has nothing to do with that question, because it does not restrict abortion.

EDUCATIONAL MATERIAL FOR ELECTED OFFICIALS

Note: Copy and share this material with others.





ARKANSAS PRO-LIFE RESOLUTIONS

Cities, Towns, and Counties Standing for Human Life

SAVING THE UNBORN PROTECTING THE ELDERLY CARING FOR THE DISABLED

Passing city or county resolutions to protect the dignity and humanity of human life one community at a time.

Family Council | 414 South Pulaski, Suite 2, Little Rock, AR 72201 (501) 375-7000 | info@FamilyCouncil.org

YOUR COMMUNITY CAN PASS A PRO-LIFE RESOLUTION

- In 2021 the Arkansas Legislature passed Act 392 affirming the rights of municipalities to pass resolutions protecting the dignity and humanity of the unborn, the disabled, and the elderly.
- A resolution is not legally binding. It is not enforceable. It does not require anyone to do anything. It is a way a group of elected officials can publicly and formally take a stand.
- In August of 2019, Springdale became Arkansas' first city to pass a pro-life resolution.
- In July of 2021, Washington County became Arkansas' first county to pass a pro-life resolution.
- Since 2019 cities and counties in Texas, Florida, Mississippi, Illinois, Nebraska, Utah, and New Mexico have passed pro-life measures opposing abortion and affirming the dignity of human life.
- The U.S. Supreme Court found in *Poelker v. Doe*, that the United States Constitution does not prohibit a municipality from using democratic processes to express a preference for childbirth rather than abortion.

HOW TO PASS A PRO-LIFE RESOLUTION

- 1. Get a group together of local citizens who want to pass a pro-life resolution and make a plan.
- 2. Use the suggested resolution wording found in Act 392 of 2021 (see pages 55 and 56).
- 3. Discuss the possible passage with likeminded elected officials.
- 4. Get people together in your community, especially church leaders, who will promote the resolution.
- 5. Get a member of the city council, city board, or county quorum court to introduce the resolution for debate and passage.
- 6. Have members of the community persuade elected officials to vote for the resolution.
- 7. Get individuals to testify at a meeting where passage of the resolution will be discussed.
- 8. After the resolution passes, look for ways to promote your community's pro-life status.

PROMOTING YOUR PRO-LIFE CITY, TOWN OR COUNTY

Passing a pro-life resolution is good, but ongoing promotion will help change hearts and minds of people living in your community. Cities in Arkansas promote their notoriety for watermelons, ducks, or someone's birthplace. In the same way, communities can also promote their pro-life status. Here are some suggestions found in Act 392.

- Signs along streets or highways.
- Adding Pro-Life to your community's public relations advertising.
- Placing signs or banners on city or county property.
- Distributing signs for businesses or individuals to voluntarily display.
- Promoting it at festivals, parades or other public events.
- Declaring pro-life observances.
- Encouraging places of worship, schools, and civic clubs to promote the sanctity of human life.
- Erecting monuments or other memorials to the lives lost to abortion.

Additional suggestions would be

- Placing copies of resolution in all government offices.
- Promoting Safe Haven Baby Boxes.
- Sending a copy of the resolution to pregnancy resource centers.

WHY CITIES, TOWNS, AND COUNTIES NEED TO PASS A PRO-LIFE RESOLUTION

- 1. Currently, cities, towns and counties cannot make abortion and assisted suicide illegal, but they can take a formal stand by passing a resolution.
- 2. Too many people believe abortion and assisted suicide are a ways to solve problems. Some interpret the silence of leaders as approval. By voting for a pro-life resolution those in leadership can send a clear message and set a great example.
- 3. Many current office-holders have campaigned on their pro-life stand. Voters who support those elected officials because they are pro-life expect those elected officials to support pro-life policies. By passing a pro-life resolution, elected officials who are pro-life can keep that promise to voters and to their own conscience.
- 4. When citizens see their leaders take a stand for the dignity of human life many of those citizens will follow. People, especially the young, need to see role models with conviction and courage to speak up.
- 5. No community wants to be named among those who saw wrong and failed to right it, who saw injustice and failed to stand against it, who saw death and failed to stop it.
- 6. History tells us that there are blessings that follow righteousness. Put simply, cities and counties should pass pro-life resolutions because it is the right thing to do.

PRO-LIFE COMMUNITY BRIEFING DOCUMENTS FOR ELECTED OFFICIALS

Note: Share this material to equip others.



Pro-life Community Briefing Documents for Elected Officials

BACKGROUND

Since 2019 cities and counties in Arkansas, Texas, Florida, Mississippi, Illinois, Nebraska, Utah, and New Mexico have passed pro-life measures opposing abortion and affirming the dignity of human life.

Seven cities in Texas were sued by the ACLU because they passed city ordinances making abortion illegal. Those cities ended up modifying their ordinances by removing criminal penalties and making other changes.

To avoid lawsuits the Arkansas General Assembly passed Act 392, a law affirming the right of municipalities to pass pro-life resolutions.

In August of 2019, Springdale became the first city in Arkansas to pass a pro-life resolution. In July of 2021, Washington County became the first county to pass a pro-life resolution.

Act 392 provides guidance for municipalities in passing a pro-life resolution. This guidance is for a resolution, not an ordinance. It contains no mandates and no penalties for violators. It is non-binding.

The U.S. Supreme Court found in *Poelker v. Doe*, that the United States Constitution does not prohibit a municipality from using democratic process to express a preference for childbirth rather than abortion.

No particular language is mandatory since cities and other local governments have always been free to write and enact any resolution they choose.



WHAT THE RESOLUTION DOES

- It establishes a policy to promote and protect the dignity and humanity of all persons at all stages of life from conception until natural death.
- It declares the city or county to be pro-life.

WHAT THE RESOLUTION DOES NOT DO

- It does not prohibit abortion.
- It is not an ordinance.
- It does not contain any mandates or penalties.
- It does not require anyone to do anything.

POINTS TO CONSIDER

- Most people in Arkansas agree with this resolution, because most Arkansans are pro-life.
- Since the legislature as well as legal experts have approved the suggested wording of the resolution, there is no worry of a lawsuit.
- Passing this resolution creates a more moral and civil community as citizens become aware of the dignity of human life.
- Passing this resolution helps reduce the demand for abortion as people grow in their respect for the dignity of the unborn.
- Passing this resolution instills in the next generation that they should respect the dignity of all human life.
- Passing this resolution not only respects the dignity of the unborn, but also the dignity of the elderly and the disabled.
- Blessing and goodness follow virtue and decency, so passing this resolution benefits communities.
- Passing this resolution is the right thing to do.

QUESTIONS AND ANSWERS

1. Question: Since Act 392 only refers to municipalities passing a pro-life resolution, what authority do counties and other political subdivisions of the state have to pass similar resolutions.

Answer: Counties and other political subdivisions of the state can pass a pro-life resolution because they as well as cities have always enjoyed the right to pass any resolution they choose. Act 392 simply clarifies the right that cities, counties, and other political subdivisions already have.

2. Question: Since the recommended wording in Act 392 says that it is the duty of state and local government to protect the unalienable right to life of every person within each respective jurisdiction, can this be interpreted to be a resolution against the death penalty?

Answer: No. This resolution does not take a position on the death penalty. This resolution is about respecting the dignity of the lives of unborn children, the disabled, and the elderly. Thomas Jefferson who referenced the unalienable right to life, liberty and the pursuit of happiness in the Declaration of Independence supported the death penalty. Anyone who argues that this resolution is anti-death penalty must also successfully argue that the Declaration of Independence is against the death penalty.

Answer: This resolution does not support or oppose the death penalty. Whether or not one supports or opposes the death penalty, our society seeks to protect the dignity and humanity of people under sentence of death. This is one of the reasons prisoners are not tortured or subjected to cruel or deliberately humiliating forms of punishment or death.

3. Question: Is it legal for a city or county to pass a pro-life resolution?

Answer: Yes. It has always been legal for cities or counties to pass resolutions declaring or supporting whatever they choose. As long as these resolutions carry no penalties for their violation or require anyone to do anything they are legal.

4. Question: Is this a city or county ordinance that bans abortion?

Answer: No. This is a non-binding resolution that does not prohibit or require anything.

5. Question: Why not pass a city or county ordinance banning abortion?

Answer: Before *Roe v. Wade* was overturned, cities where pro-life ordinances were passed had trouble in court. At this time, it is unknown what the courts will do if a city or county enacts an ordinance. Court challenges could be more favorable for an ordinance now that *Roe* was overturned.

6. Question: Will the passage of this resolution result in a lawsuit?

Answer: No, that is extremely unlikely. As far as anyone can tell, no pro-life resolution has been challenged in court, let alone struck down.

7. Question: Doesn't this resolution violate the constitutionally protected right to an abortion?

Answer: No. This resolution does not prevent anyone from obtaining an abortion.

8. Question: Isn't this resolution unnecessary?

Answer: No. Now that *Roe v. Wade* and *Planned Parenthood v. Casey* have been overturned, it is now up to local governments to decide what to do about abortion. The dignity of human life is at the core of our civilization. Throughout history it has been necessary for good people to stand up and protect the dignity of human life. This resolution does just that.

9. Question: Does this resolution allow any cities or towns to violate any state or federal laws?

Answer: No.

10. Question: Have any Arkansas cities or counties passed a pro-life resolution?

Answer: Yes; the city of Springdale was the first city in 2019 and Washington County was the first county in 2021. There are currently over 20 counties and a dozen cities/towns that have passed pro-life resolutions in Arkansas and those numbers are growing! Scan QR code on page 33 for an up to date count.



RESOLUTION TEMPLATES

(CITY & COUNTY),





RESOLUTION NO. ____

A RESOLUTION AFFIRMING THE COMMITMENT OF THE CITY OF _____, ARKANSAS TO PROTECTING THE UNALIENABLE RIGHT TO LIFE OF EVERY PERSON; AND DE-CLARING THE CITY OF _____, ARKANSAS TO BE A PRO-LIFE CITY.

WHEREAS, the Declaration of Independence declares that all men are created equal, and that they are endowed by their Creator with certain unalienable rights, including the right to life; and

WHEREAS, Amendment 68 to the Arkansas Constitution states that the policy of the State of Arkansas is to protect the life of every unborn child from conception until birth; and

WHEREAS, it is the duty of state and local governments to protect the unalienable right to life of every person within their respective jurisdictions; and

WHEREAS, the United States Supreme Court stated in Poelker v. Doe, 432 U.S. 519 (1977), that the United States Constitution does not forbid a municipality, pursuant to democratic processes, from expressing a preference for normal childbirth instead of abortion;

NOW, THEREFORE, BE IT RESOLVED by the City Council of the City of _____, Arkansas:

Section 1: It is the policy of the City of ______ to promote and protect the dignity and humanity of all persons at all stages of life from conception until natural death.

Section 2: The City of _____ declares itself to be a Pro-Life City.

PASSED AND APPROVED this _____ day of _____.

APPROVED:

By:

Mayor

ATTEST:

(SEAL)

RESOLUTION NO.

A RESOLUTION AFFIRMING THE COMMITMENT OF THE COUNTY OF _____, ARKANSAS TO PROTECTING THE UNALIENABLE RIGHT TO LIFE OF EVERY PERSON; AND DE-CLARING THE COUNTY OF _____, ARKANSAS TO BE A PRO-LIFE COUNTY.

WHEREAS, the Declaration of Independence declares that all men are created equal, and that they are endowed by their Creator with certain unalienable rights, including the right to life; and

WHEREAS, Amendment 68 to the Arkansas Constitution states that the policy of the State of Arkansas is to protect the life of every unborn child from conception until birth; and

WHEREAS, it is the duty of state and local governments to protect the unalienable right to life of every person within their respective jurisdictions; and

WHEREAS, the United States Supreme Court stated in Poelker v. Doe, 432 U.S. 519 (1977), that the United States Constitution does not forbid a municipality, pursuant to democratic processes, from expressing a preference for normal childbirth instead of abortion;

NOW, THEREFORE, BE IT RESOLVED by the Quorum Court of the County of ______, Arkansas:

Section 1: It is the policy of the County of ______ to promote and protect the dignity and humanity of all persons at all stages of life from conception until natural death.

Section 2: The County of _____ declares itself to be a Pro-Life County.

PASSED AND APPROVED this _____ day of _____.

APPROVED:

By:

County Judge

ATTEST:

(SEAL)

Stricken language would be deleted from and underlined language would be added to present law. Act 392 of the Regular Session

1 2		1	
3		HOUSE BILL 1544	
4	-		
5		k, Dotson, Furman, Bentley	
6	By: Senator G. Stubblefield		
7			
8	For An Act To B	e Entitled	
9	AN ACT TO AFFIRM THE RIGHT OF A MUNICIPALITY TO		
10	DECLARE THE MUNICIPALITY A PRO-LIFE CITY; AND FOR		
11	OTHER PURPOSES.		
12			
13			
14	Subtitle	2	
15	TO AFFIRM THE RIGHT OF A	MUNICIPALITY TO	
16	DECLARE THE MUNICIPALITY	A PRO-LIFE CITY.	
17			
18			
19	BE IT ENACTED BY THE GENERAL ASSEMBLY OF T	HE STATE OF ARKANSAS:	
20			
21	SECTION 1. Arkansas Code Title 14,	Chapter 54, Subchapter 8, is	
22	amended to add an additional section to re	ad as follows:	
23	14-54-805. Pro-Life City designatio	<u>n.</u>	
24	(a) A municipality may state by res	olution:	
25	(1) That the policy of the mu	nicipality is to promote and	
26	protect the dignity and humanity of all pe	rsons at all stages of life from	
27	conception until natural death;		
28	(2) That the municipality is	to be known as a "Pro-Life City";	
29	and		
30	(3) The following findings:		
31	(A) The Declaration of	Independence declares that all men	
32	are created equal, and that they are endow	ed by their Creator with certain	
33	unalienable rights, including the right to	life;	
34	<u>(B)</u> Arkansas Constituti	on, Amendment 68, states that the	
35	policy of the state is to protect the life	of every unborn child from	
36	conception until birth;		



.

1	(C) It is the duty of state and local government to			
2	protect the unalienable right to life of every person within each respective			
3	jurisdiction; and			
4	(D) The United States Supreme Court found in Poelker v.			
5	Doe, 432 U.S. 519 (1977), that the United States Constitution does not			
6	prohibit a municipality using democratic processes from expressing a			
7	preference for childbirth rather than abortion.			
8	(b) A municipality that passes a resolution under subsection (a) of			
9	this section may promote the Pro-Life City status in a manner consistent with			
10	other law, including without limitation by:			
11	(1) Placing signs along rights-of-way near the boundaries of the			
12	municipality;			
13	(2) Advertising in any promotion, advertisement, or public			
14	relations effort;			
15	(3) Placing signs or banners on municipal property;			
16	(4) Placing a slogan or other notation on municipal utility			
17	billing or other communications to municipal residents;			
18	(5) Producing and distributing signs, decals, or other material			
19	for businesses or residents to voluntarily use and display;			
20	(6) Promoting at festivals, parades, or other public events;			
21	(7) Urging municipal employees to develop and implement			
22	innovative and creative ways for promotion;			
23	(8) Placing a slogan or other notation on publicly owned			
24	vehicles;			
25	(9) Declaring pro-life observances, such as a pro-life day or			
26	pro-life month;			
27	(10) Encouraging local schools and civic clubs to promote the			
28	dignity of human life;			
29	(11) Encouraging local places of worship to promote the sanctity			
30	<u>of human life;</u>			
31	(12) Erecting monuments or other permanent memorials to lives			
32	lost to abortion;			
33	(13) Establishing a cemetery or other place for the dignified			
34	burial of the unborn and for memorials to those who have died in an abortion;			
35	and			
36	(14) Using public service announcements. APPROVED: 3/17/21			

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